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 Manuscript ID [agriculture-2705964](#)
 Type Article
 Title Climatic Relationships to Agricultural Insurance Loss for the Pacific Northwest Region of the United States
 Authors Erich Seamon *, Paul E. Gessler , John T. Abatzoglou , Philip W. Mote , Stephen S. Lee
 Section [Agricultural Economics, Policies and Rural Management](#)
 Special Issue [Feature Papers in the Fields of Agricultural Economics, Policies and/or Rural Management](#)
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Climatic Relationships to Agricultural Insurance Loss for the Pacific Northwest Region of the United States

Erich Seamon ¹ , Paul E. Gessler ¹ , John T. Abatzoglou ² , Philip W. Mote ³  and Stephen S. Lee ¹

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Keywords: Pacific Northwest; agriculture; insurance; wheat; apples; drought



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1. Introduction

Crop insurance is an important component for mitigating farm risk, particularly given the potential for unexpected climatic events. Using a 2.8 million nationwide insurance claim dataset from the United States Department of Agriculture (USDA), this research study examines spatiotemporal variations of over 31,000 agricultural insurance loss claims across the 24-county region of the inland Pacific Northwest (iPNW) portion of the United States, from 2001 to 2022. Wheat is the dominant insurance loss crop for the region, accounting for over 2.8 billion dollars in indemnities, with over 1.5 billion dollars resulting in claims due to drought. While fruit production generates considerably lesser insurance losses (400 million dollars) as a primary result of freeze, frost and hail, overall revenue ranks number one for the region, with over 2 billion dollars in sales. Principal components analysis of crop insurance claims showed distinct spatial and temporal differentiation in wheat and apples insurance losses using the range of damage causes as factor loadings. The first two factor loadings for wheat account for approximately 50 percent of total variance for the region, with apples having 60 percent variance.

The implications of the research have not been presented explicitly. There must be a way to present the output of this study to contribute to theoretical and practical progress in agricultural insurance. The first two factor loadings for wheat account for approximately 50 percent of total variance for the region, with apples having 60 percent variance.

protection against unforeseen natural disasters and economic events, our research focus is twofold: 1) to evaluate the variations of agricultural insurance loss for top commodities for the Pacific northwest (PNW) as well as the subregion of the inland Pacific Northwest (iPNW) (Figure 1), and 2) to examine how these variations align with climatically associated causes of damage using dimensionality reduction and clustering methods.

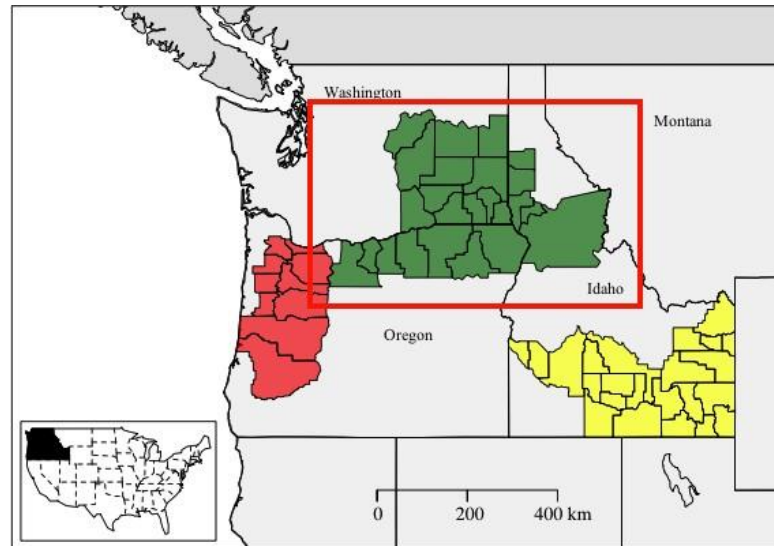


Figure 1. Key agricultural regions in the Pacific Northwest (PNW) portion of the United States, with the county-level inland Pacific Northwest (iPNW) study area in red.

Weather and climate extremes, including those as direct impacts on food security and resilience [11,12]. Previous studies have examined climate-yield relationships examining climatic relationships related to crop production, in particular, plays an important role in the success or failure of many agricultural systems. Redmond [19] conceptually defines drought as “insufficient water to meet needs”, with a particular note of the varied relationships of supply and demand. Wilhite and Glantz [20] describe drought broadly as a “deficiency of precipitation that results in water shortage for some activity or for some group” and emphasize the difficulties in having one overarching definition of drought, given its impacts from an agricultural, climatological, meteorological, atmospheric, hydrologic, and water management perspectives. Operationally, drought is often times quantified in terms of frequency, severity, intensity and duration, compared to a historical time frame, with human, biological, and climatological influences on both water supply and demand. Typically referred to as a “creeping phenomenon”, the impacts of drought on society can persist for a number of years, dependent upon the level of vulnerability [19]. Agriculturally, drought often refers to a period with anomalously low soil moisture that substantially limits crop production [21]. Drought related impacts are evident in agricultural insurance loss claims, both nationally as well within the PNW. For example, drought conditions in 2015 resulted in agricultural insurance losses for PNW wheat alone totaling 183 million dollars, with total financial losses for all commodities ranging between 633 million and 773 million dollars [6].

Grain-based cropping systems are particularly impacted by increased temperatures. Considerable research has examined the range of temperature impacts on grain yields [22] indicating that progressive temperature increases may initially result in increased yields, with an accelerating decrease over time, given an inverse temperature/precipitation re-

lationship [23]. While increased temperatures will likely decrease wheat yields in the region, the effects of carbon dioxide fertilization may modestly offset these yield reductions over time. In contrast, Schlenker and Roberts [14] suggest that yields for alternative forms of cropping systems, such as soybeans, corn, and cotton, would slightly increase with initial temperature increases up to 32 degrees Celsius, and then sharply decrease as temperatures rise above that threshold. To make matters more complex, Rezaei et al. [24] as well as Asseng et al. [25] indicate that unique cultivars within a species may have varying phenological cycles, suggesting that any agricultural climate impacts assessment should include a variety of sub-species for proper threshold analysis. When examined in total, climatic relationships to agriculture are extremely variable, with changing outcomes due to cropping system, regionalization, farming practices, and genetic diversity. This complexity is encapsulated in agricultural insurance loss management, in order to effectively hedge agricultural risk, associated variability and complexity, and incorporated into a time-adjusted financial premium/payout process. Under this premise, evaluating insurance losses in relationship to sub-seasonal climatic impacts provides a reasonable approach to assess patterns and predictability, without delving into the underlying crop processes and their biophysical effects due to a changing climate.

From a seasonal perspective, adverse growing conditions (such as during drought) can force farmers to consider additional risk management approaches that complement insurance mechanisms, including irrigation, selective crop abandonment, crop diversification, as well as unique crop rotation practices, which may mitigate current and future losses and preserve long-term economic viability of cropping systems [26,27]. For example, crop producers who utilize conservation tillage are often able to improve the capture and storage of soil moisture, which provides their crops an important buffer against drought impacts. By increasing the number of crop types as part of a rotation cycle, altering seeding dates, as well as using drought-sensitive breeds, farmers can retain more available soil moisture (reducing long term drawdown), while maximizing production and sales by spreading risk across a larger set of commodities [28]. From an adaptive perspective, the economic implications of more severe drought conditions, as well as changes in drought characteristics, may encourage farmers to consider alternative crop systems that are more economically viable. In total, these added risk management efforts, in combination with crop insurance, provide farmers with a diversified ability to mitigate potential financial loss in the face of changing economic and climatic conditions.

Given the spatial diversity in terms of cropping systems across Idaho, Oregon and Washington, the iPNW sub-region provides a more homogeneous, well distributed dryland farming region, allowing us to explore spatial and temporal variations, while maintaining a fairly consistent county level claim total across the area as a whole. This narrowing also allows for the elimination of counties where little or no insurance claims were filed, primarily due to landscape, urbanization, or profitability constraints. From a damage cause perspective, the focus is on losses due to weather and climate extremes, particularly those due to drought and heat (wheat) and freeze, frost and hail (apples).

2. Materials and Methods

The USDA's data archive of agricultural insurance from 1989 to 2022, was the primary dataset for this analysis. Insurance claims provided at monthly temporal and county level record represented a unique claim associated with a farmer. For each claim, the amount of the insured loss, the commodity type related to the loss (e.g. canola), the acreage for the loss, the insurance company, and most notably, a cause for the crop damage (e.g. heat, drought, etc.) were recorded.



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of irrigation supply). The extent of this data archive is considerable: for example, from 1989 to 2022, the USDA's crop insurance data collection for the United States (all commodities) totals approximately 2.8 million claims, with 31,000 claims originating in the Pacific Northwest (Idaho, Oregon, and Washington) for over 35 different commodities, across 30 different damage causes.

For our analysis, we construct a basic three step analysis methodology which allows us to examine commodity-specific insurance loss across damage causes. Given our research goal to examine iPNW spatiotemporal variation of agricultural insurance loss, the results of these steps not only permits us to narrow our factorial analyses by geography, time, commodity, and damage cause, but also enable comparisons of how water scarcity (drought and heat) and water excess/cold (freeze, frost, hail) damage causes vary based on commodity type and geography.

We initially perform a full examination of insurance loss across all commodities and damage causes, for the entire PNW region, from 1989 to 2022. As part of this step, we aggregate the data by county, commodity, year, and damage cause. An initial data review indicates that approximately 83 percent of insurance loss for the region occurred after 2000 (Supplemental Figure S2), which comports with farm bill policy incentives implemented in 1998, increasing crop insurance participation (acres) to over 90 percent [5]. Across the three state PNW region, over 75 percent of insurance losses occurred within the iPNW, with wheat losses being the overwhelming dominant commodity. In addition, acreage data was not recorded for individual claims until after 2000 as well. As such, we limit our time frame of insurance loss examination to 2001 to 2022 and narrow our study area region to the 24-county region of the iPNW (Figure 1). This reduction of data by year additionally helps to resolve missing data issues in some counties that have no insurance claims, and thus no revenue loss.

We then use principal component analysis (PCA) to identify commonalities in insurance claims across years, counties, commodities, and damage claims in the iPNW. PCA is a data dimensionality reduction technique which computes a new set of variables by maximizing the variance of all input variables, and then examines the linear combinations of said variables in orthogonal space [29,30]. PCA notation can be described as follows:

$$\alpha'_k x = \sum_{j=1}^p \alpha'_k j^x \quad (1)$$

Where: x is a vector of random variables (p)

α_k is a vector of p constants

The process is to initially find a linear function of $(x, \alpha'_1 k)$ with a maximum variance. Next, we find another linear function of $(x, \alpha'_2 k)$ which is uncorrelated with the maximum variance of $(x, \alpha'_1 k)$. The approach is iterated over the extent of available variables. Ideally the most variation in x will be accounted for by m principal components where $m < p$.

Given the nested structure of the data (insurance claims by county, year, commodity, and damage cause), we construct a multitude of principal components analyses (with damage cause insurance loss totals (U.S. dollar) as our factor loadings), using differing combinations of county, commodity, month, and year (county by year, county by month, and county by commodity), for both the entire PNW three state area, as well as for the wheat growing

region of the iPNW (Supplemental Figures S15 - S22). The full range of PCA outputs are provided in our supplemental materials. Using this approach, we create a set of input variables for our PCA, to examine how damage cause factors were associated, as well as how counties and years were aligned to these individual factor loading vectors. In order to evaluate how PCA variables group together, we apply a kmeans algorithm method to estimate optimal clusters (based on Euclidean distance) for both county and year, based on our PCA outputs. Kmeans clustering is a vector quantization method which maps input values from larger to smaller sets. By iteratively partitioning n observations into a known set of clusters, the kmeans algorithm attempts to converge on an optimum grouping of clusters, based on a common spatial extent. This two-step clustering analysis has been noted as an effective approach in combining dimensionality reduction with unsupervised learning methods [32].

From the results of our initial data inspection and kmeans-applied PCA, we limit our commodity analyses to wheat and apples, and narrow our set of damage cause claims to areas of water scarcity (drought and heat) as well as water excess/cold (freeze, frost, and hail). We then examine losses for the region, exploring temporal and spatial relationships on an annual basis. In addition, we compare insurance loss with overall commodity production across the 24-county study area from 2001 to 2022.

3. Results

PNW insurance claims from 2001 to 2022 totaled over 33,000, for all commodities, with overall insured losses of \sim 6.5 billion dollars. Wheat, the dominant commodity for insurance claims in the three-state region, accounted for approximately 20,600 filings, with total losses of 3.5 billion dollars for the same time period. Apples and cherries were a distant second and third in terms of overall losses (Supplemental Figure S5), each with approximately 600 million dollars, with potatoes and peas adding a minimal contribution to the overall total (250 million dollars each). Narrowing our analysis to the iPNW, we see that insurance losses there made up approximately 72 percent of the total amount of loss for PNW as a whole. Wheat was similarly the predominant commodity incurring insurance loss for the iPNW, with over 2.5 billion dollars in claims, with apples coming in a distant second, at 325 million dollars. In term of damage cause, drought resulted in the largest amount of insurance loss for the PNW overall, at over 1.8 billion dollars, with decline in price (850 million dollars) and heat (800 million dollars) coming in second and third, respectively. Focusing in on the iPNW, the leading damage causes for this region were drought and heat, which combined to account for approximately 2.65 billion dollars in losses from 2001 to 2022. For all commodities, drought and heat-related claims for the iPNW accounted for 68 percent of all insurance losses in total for the 2001 to 2022 time period. There was additionally considerable variability across iPNW crop types with regards to damage-specific insurance claims. For example, wheat insurance losses were dominated by drought and heat, with apples and cherries claims aligned with freeze, frost, and cold weather (Figure 2).

In order to address our research questions around spatial and temporal variations of insurance loss related to water availability, we narrowed our commodity analysis to apples and wheat, the two dominant commodities for the region. Annual wheat losses specifically due to drought, heat, and excessive moisture for the iPNW were analyzed for each year in the period from 2001 to 2022, while apples were examined for the same period, focusing on freeze, frost, and hail. Our results for this 2001-2022 time period show that the year-to-year variation of losses for wheat are dominated by drought, with peak years of 2009 and 2021. In contrast, 2011 had almost no drought or heat insurance losses, with excessive moisture and rain being the dominant damage cause factors. This annual variability aligns with historical

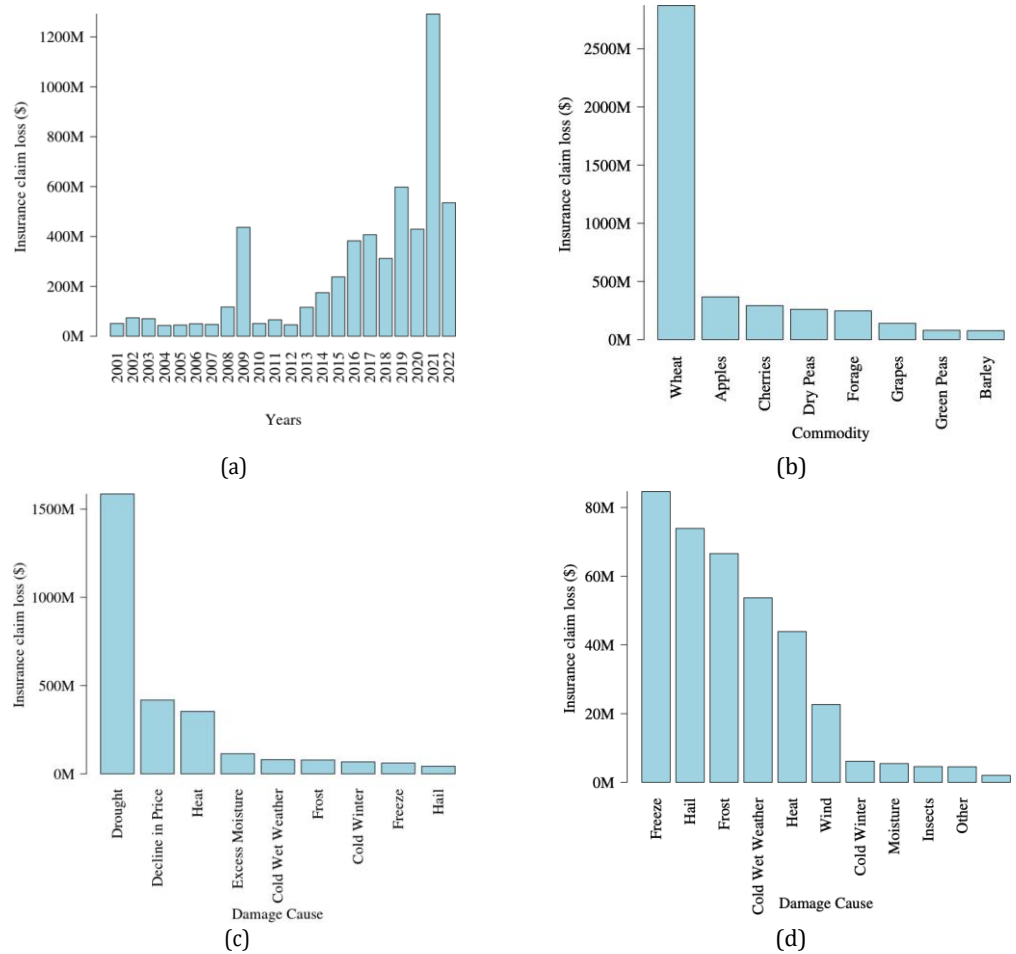
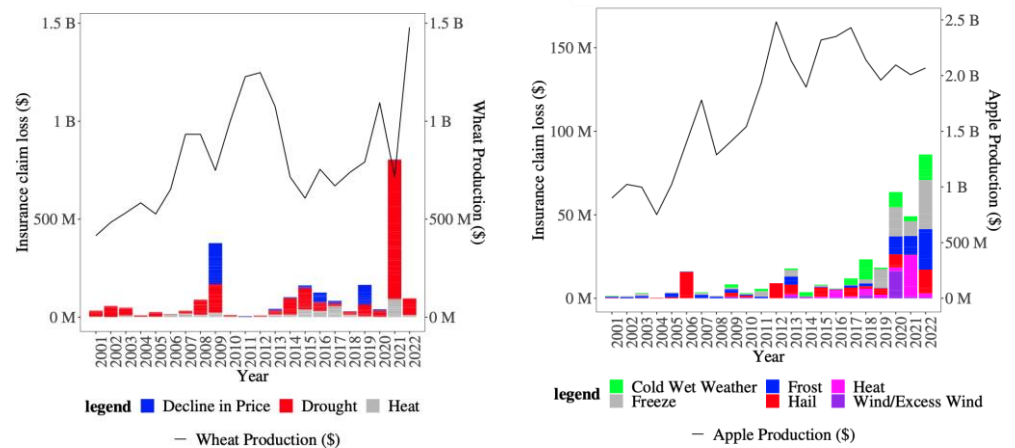


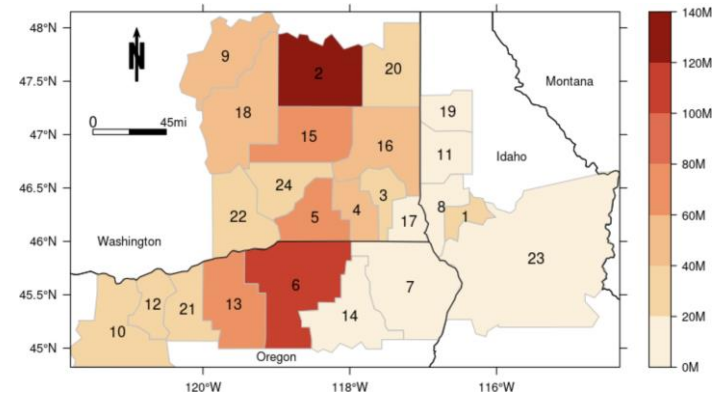
Figure 2. Agricultural insurance loss summaries for the inland Pacific Northwest (iPNW): a) total losses year for all commodities, for the iPNW from 2001 to 2022; b) wheat total losses by damage cause, for the iPNW from 2001 to 2022; c) apples total losses by damage cause, for the iPNW from 2001 to 2022; d) apples total losses by damage cause, for the iPNW from 2001 to 2022.

climatological variations. While 2011 was a particularly wet year for the PNW [33], 2021 experienced a significant drought primarily attributed to extreme summer temperatures during a two week window in June and early July. This event resulted in the highest recorded mean summer near-surface air temperatures for the PNW from 1950 to 2021 [34], which is evident in the more than double annual wheat insurance losses, in the range of 700 million dollars (Figure 3). When decline in price is incorporated into this annual view for wheat, we see certain years where a large majority of claims are associated with economic decline; for example, in 2009, decline in price claims align with wheat prices declines from 430 dollars /metric ton to 220 dollars /metric ton. Wheat production varies inversely with losses, with the lowest levels of production occurring in years with the highest levels of drought/heat insurance loss. Comparatively, apple insurance loss for the region shows a more gradual increase from 2001 to 2022, with 2020-2022 having a considerable increase in freeze/frost/hail losses. Apples show a peak loss year of 2022, which coincides with relatively lower losses for wheat associated with drought and heat, during the same time frame. Additionally, apple losses, while not typically effected by heat/drought events, still had relatively large losses in 2021, which is a testament to the severity of 2021 drought/heat impacts across many commodities. Unlike wheat, apple production is roughly 15 times larger than insurance loss claims, which may have associations with economic systems, as well as water availability influences (e.g. drought may have a much greater impact on insurance claim submittals vs. freeze/frost/hail claims).

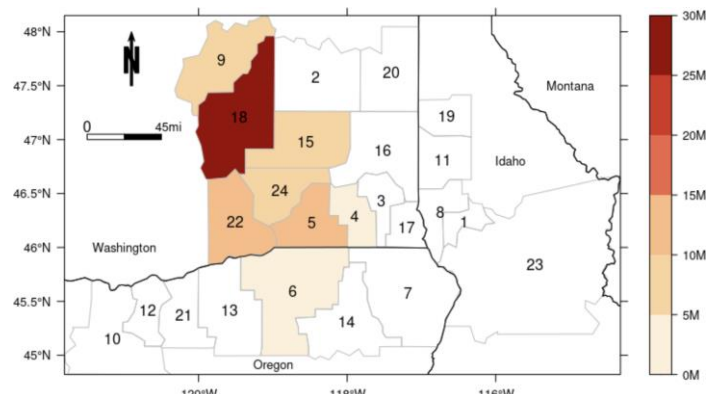


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1 Lewis: 2 Lincoln: 3 Garfield: 4 Columbia: 5 Walla Walla: 6 Umatilla: 7 Wallowa: 8 Nez Perce: 9 Douglas: 10 Wasco: 11 Latah: 12 Sherman: 13 Morrow: 14 Union: 15 Adams: 16 Whitman: 17 Asotin: 18 Grant: 19 Benewah: 20 Spokane: 21 Gilliam: 22 Benton: 23 Idaho: 24 Franklin

Figure 3. a) Stacked barplot of losses from 2001-2022 for wheat; b) stacked barplot of losses from 2001-2022 for apples; c) map of wheat insurance loss due to hail, frost, and heat; d) map of apple insurance loss due to cold weather, freeze, frost, hail, heat, and wind/excess wind.

Spatially, while total 2001 to 2022 wheat losses (1.4 billion dollars) were highest in Adams county, WA (232 million dollars), wheat insurance loss due to drought and heat were highest in Lincoln county, WA (133 million dollars), as well as counties along the northeastern portion of the Oregon high desert (Umatilla county, OR at 119 million dollars

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insurance loss due to drought and heat
ars), as well as counties along the
county, OR at 119 million dollars

and Morrow county, Oregon at 68 million dollars). From a percentage breakdown, over 50 percent of all damage cause losses in Umatilla were a result of drought/heat, with over 40 percent attributable to drought/heat in Adams and Lincoln counties, Washington. If we specifically examine spatial differences in wheat drought/heat insurance loss by year, we see notably different patterns of loss concentrations between 2009 and 2021. For 2009, the region's few drought and heat claims were concentrated in the north central portion of the region, with losses in the highly productive Columbia river region being relatively low. In contrast, 2021 wheat losses due to drought and heat were concentrated in the upper portion of the Washington Palouse region (Whitman, Lincoln, Adams, and Douglas counties), with additional loss concentrations falling along the Columbia river valley and in the western portion of the Palouse (Figure 3). In order to better understand the factorial relationships of damage causes, two principal component analyses were run for the iPNW region for both wheat and apples, to explore 1) spatial (county) as well as 2) temporal (year) variation. Both PC analyses use damage causes as the factor loadings, with all data scaled by the unit variance. Additionally we use singular value decomposition (SVD), a form of matrix factorization which is considered a superior method for PCA computation [35]. For wheat by county, approximately 53 percent of total variance of insurance loss by county level damage cause can be attributed to the first two principal components, with water scarcity (drought/heat/fire) damage causes having a negative coordinate alignment in terms of the first principal component (PC1) vector loading directions. For apples by county, over 90 percent of total variance can be attributed to the first two principal components, with excessive water and cold-related damage causes. When we examine variation by year, we see less explained variance for the first two principal components, with wheat accounting for 48 percent explainability, and 62 percent for apples (Figure 4). Examining PC loadings by county, we see a clear alignment of water scarcity damage causes in highly productive wheat counties (Umatilla county, OR, Lincoln and Whitman counties, WA), with orthogonal damage causes (excessive moisture/freeze/frost) aligning with counties that are typically in highly productive fruit production regions (e.g. Grant and Benton counties, WA). Applying a kmeans clustering algorithm with an elbow cluster optimization selection method, we identified two key clusters in the two-dimensional PCA space, that additionally support the differentiation of water scarcity PC1 loadings from PC2 water excess. When PCA was run using year as the independent factor (2001 to 2022) and applying a kmeans clustering algorithm with an elbow cluster optimization selection method, we identified two key clusters. The identified clusters support the differentiation of water scarcity PC1 loadings from PC2 water excess. Most notably, 2009, 2018, and 2021 are within a distinct cluster falling along damage cause groupings for drought, fire, and heat (Figure 4).

4. Discussion

Given our exploratory data analysis to examine of insurance loss in relationship to climatic damage ca unique spatial and temporal patterns that appear to al trends. The considerable crop-specific variations in te effects due to drought and heat, vs excessive freeze/c a clear and straightforward signal for generalized clin with crop insurance fluctuations. As previously noted, and heat claims for 2021 closely align with the extreme summer heat event in the PNW, which effect not only cereal systems, but also impact fruit commodities. In addition, such patterns provide an important perspective on climate variability vs. economics, and the sensitivities of agricultural systems to differing effects. Of particular interest were the differences in iPNW wheat insurance loss, comparing 2009, 2021, and 2022, in terms of the drought, heat, excessive moisture, and decline in price total losses. While 2009 and 2021 have large dollar losses in terms of drought and heat, 2022 additionally had relatively larger values with regards to cold weather, rain, and freeze. While increased drought and heat losses in 2021 align well with regional drought conditions [36], increased drought

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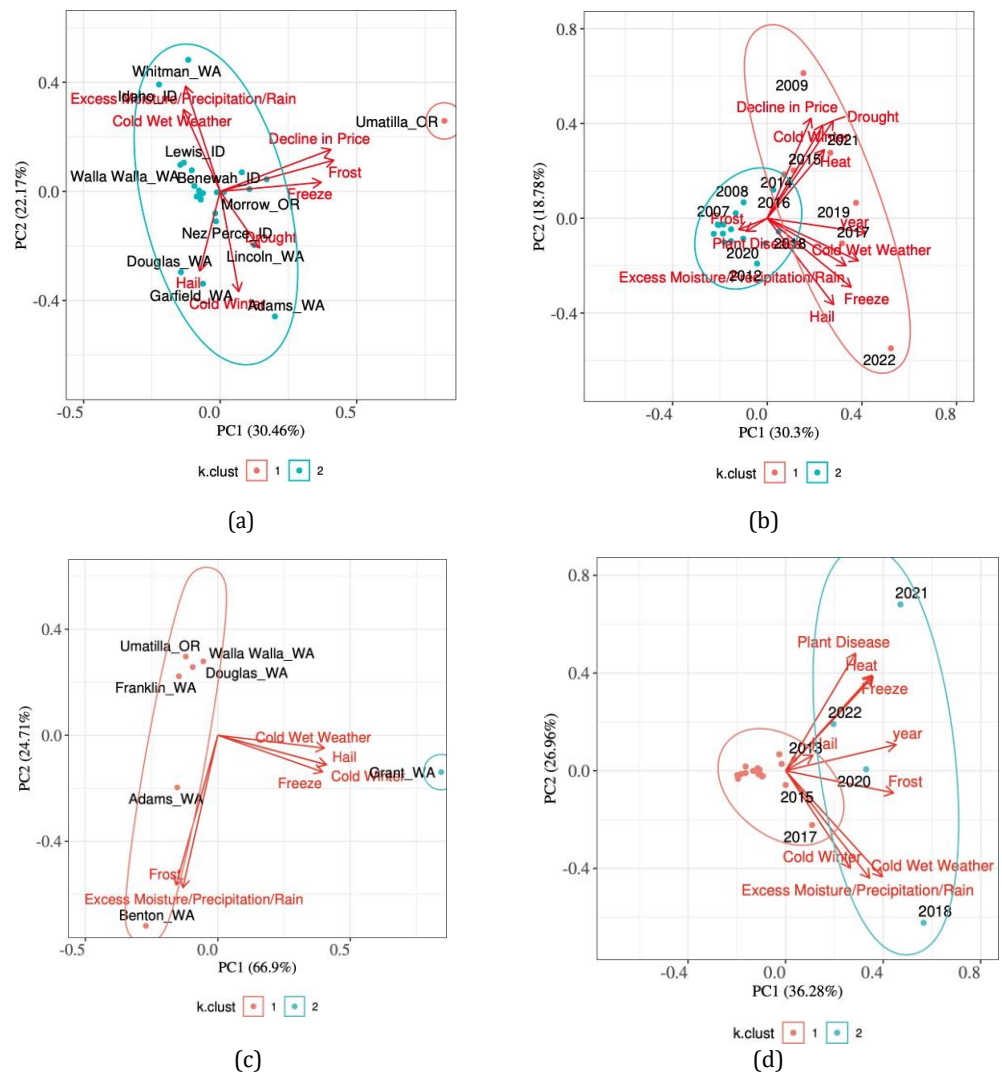


Figure 4. Principal component analysis (PCA) showing top d
w [51] and apples insurance loss, from 2001 to 2022: a) whea
variable; b) wheat PCA for years as the independent variab
independent variable; and c) apples PCA for years as the i
constructed using a kmeans technique.

and heat claims for 2009 seem to conflict with compar
which indicates that the iPNW was not in a period of d
comparisons between 2009 and 2021 suggest that, in comprom
(e.g. price decline), claims due to climatic damage causes may increase, even though
actual climatic conditions do not warrant such increases [38,39]. This may also indicate
that particular commodity-specific thresholds exist where economic factors dominate over
climatic impacts, resulting in a broad distribution of claim loss across a range of damage
causes. 2011 losses were interestingly juxtaposed to 2009 and 2021, with very little drought
or heat insurance claims, but with the largest amount of excessive moisture filings of any
year in the period of analysis. Additionally, we saw an inverse relationship between annual
wheat production and drought/heat insurance loss, with 2021 being the only year in this
time period where losses were higher than production. Work by Quiggin et al. [40], Miranda
and Glauber [3], and Glauber [41] all reference the relationships of insurance loss with
overall crop production, supporting this inverse relationship scenario. Spatial variations
of wheat insurance losses due to drought and heat provide an additional perspective in

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able climate conditions for that year, 295
drought [37]. These insurance loss 296

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terms of locational sensitivities to climate. With variations of phenology, claim frequency, regional crop development, irrigation, and cropping practices, commodity-based insurance claim analysis for agriculturally homogeneous regions may provide the best framework for delineating differences in claim/loss variation, based on time and the cause of damage.

5. Conclusions

The distinct differences in annual variation, as well as suggest insurance loss analysis may serve as a more effective influence [42]. Our results additionally highlight that aspects of climate and economic impact together (e.g., damage causes), given that farmer decisions regarding typically take into account these two factors simultaneously to file a crop insurance claim depend upon a multitude of factors which may be directly or indirectly impacted by extreme events [43]. For example, during economically stable periods a farmer may be disincentivized to file a drought-associated claim, particularly given the balance between production value and insurance payout. Conversely, during periods of economic instability when commodity prices may be declining, farmers may be incentivized to initiate a claim in periods of moderate drought.

The results of this work highlight several areas of potential future research, particularly around understanding the interactions between insurance loss, conservation practices, economic factors, climate influences, and policy effects, as well as regional differences/similarities of damage cause influences across a range of commodities other than wheat. Under changing climate and conservation practice conditions, there may be situations where crop insurance risk management may incentivize, or disincentivize, farm practices that reduce agricultural climate change impacts, given their individualized economic implications. Additionally, this work may assist future research in identifying the financial impacts of a changing climate on insurance loss, over time and differing geographies.

Supplementary Materials: All supporting information and reproducible code for all figures can be downloaded at: <https://doi.org/10.5061/dryad.hhmgqknkh>

Author Contributions: For research articles with several authors, a short paragraph specifying their individual contributions must be provided. The following statements should be used “Conceptualization, E.S. and P.G.; methodology, E.S.; software, E.S.; validation, E.S.; formal analysis, E.S. and P.G.; investigation, E.S.; resources, P.G. and P.M.; data curation, E.S.; writing—original draft preparation, E.S. and P.G.; writing—review and editing, E.S., P.G., J.A., P.M., and S.L.; visualization, E.S.; supervision, P.G., J.A., P.M., and S.L.; project administration, E.S.; funding acquisition, P.G. and P.M. All authors have read and agreed to the published version of the manuscript.

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I suggest creating 1 new paragraph on the direction of policy recommendations and the weaknesses of this research. Limitations of the study must be revealed to provide broader insight into future research improvements.

(e.g., commodity prices), associated claim, particularly given the balance between production value and insurance payout. Conversely, during periods of economic instability when commodity prices may be declining, farmers may be incentivized to initiate a claim in periods of moderate drought.

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References are still too few. Therefore, it is necessary to add several citations related to the topics discussed.

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