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A study on the effectiveness of government subsidies on the export behavior of Anhui Enterprises --Manuscript Draft--

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Abstract: Based on the micro-data of industrial enterprises in Anhui Province from 1998 to 2011, this paper analyzes the causal relationship between government subsidies and enterprises' export behavior on the basis of propensity score matching method and difference-in-differences model to overcome the endogeneity problem. The results show that there is not only a significant positive correlation between government subsidies and export behavior of enterprises, but also a significant unidirectional causality relationship. That is, government subsidies not only promote potential exporters to make export decisions, but also cause existing exporters to increase export intensity. Therefore, the government should actively use government subsidies to promote the export trade activities of potential and existing export enterprises within the framework of WTO. Moderately reduce the policy subsidy of "super national treatment" to foreign-funded enterprises, really attach importance to the export promotion policy of private enterprises and corporate enterprises, and improve the support; We will improve the rules of subsidy distribution and distribution, and improve the efficiency of promoting subsidized exports.

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1 Introduction

In recent years, Anhui economy has been sustained development, export in the economic development of the status of the step by step, the export leapfrog development of strong driving Anhui economy of high speed growth. According to the statistical bulletin of Anhui Province, in 2012, the total import and export trade of Anhui Province reached 39.33 billion US dollars, an increase of 12.6 times compared with 3.12 billion US dollars in 1998, and the proportion of export in GDP is also rapidly increasing. The continuous growth of exports is closely related to a series of policies issued by the government to promote exports. As transfer payments from the government to enterprises, subsidies are also an important part of export promotion policies. The academic circle has always paid more attention to the export behavior of enterprises by subsidies, mainly for the following reasons: First, there is a big dispute on whether government subsidies can promote enterprises' export behavior in existing studies. Opponents believe that the collusion between government and enterprises and rent-seeking by officials are very likely to occur in the process of subsidy distribution, which may deviate from the original intention of the formulation and implementation of such policies. As a result, the subsidy policy can not play its role in promoting enterprises' export as expected in theory. In addition, some studies even point out that, even if the subsidy is effective in promoting enterprises' export, its positive effect is relatively small, and its direct financial cost is large. Therefore, it is particularly necessary to carefully and

prudently evaluate the effect of government subsidies on the export trade of enterprises. Second, the public budget of subsidies from the national finance, as a result of the developing countries usually public budgets are relatively limited, in the national economy need to meet all aspects of public funds in support of gap is very big, so if this kind of policy not to export enterprises play a role in promoting, will directly cause the government limited financial resources wasted, even abuse.

In fact, it is not easy to accurately measure the impact of subsidies on enterprises' export behavior. One important reason is that whether enterprises get subsidies is not a random event. On the one hand, subsidies are affected by enterprises' export behavior, and the government may be more likely to subsidize exporting enterprises. On the other hand, subsidies and enterprises' export behavior may be jointly affected by third-party factors. For example, enterprises with R&D behavior may be more susceptible to government subsidies and export more easily. Therefore, whether a firm accepts subsidies or not is a non-random event and an endogenous variable. In this paper, propensity score matching method and difference model method are proposed to overcome the endogeneity problem.

Based on the above analysis, this paper will use the micro data of industrial enterprises in Anhui Province from 1998 to 2011 to overcome the endogeneity problem through the propensity score matching method and the difference model method, and further analyze the causal link between government

subsidies and the export behavior of Anhui enterprises. This paper focuses on the influence of government subsidies on whether enterprises export and the increase of export intensity (export scale), in order to provide theoretical and empirical basis for the implementation of this policy.

2 Literature review

Although relevant theories all speculate that government subsidies can promote enterprises' export behavior, the actual policy implementation process is limited by institutional environment, regulatory ability and other factors, which may make the formulation and implementation of subsidy policy deviate from the original intention, and thus may have a negative impact on enterprises' export behavior. Therefore, It is necessary to empirically test the effectiveness of government subsidies through empirical studies.

Up to now, empirical studies on the correlation between government subsidies and enterprise exports can be roughly divided into two stages: The first stage is related research based on meso-industry level data, such as Brander and Spencer (1985), Jung and Lee (1986), Meza (1986), Hoffmaister (1991), etc. It should be noted that since the early relevant studies were mainly based on the data at the meso-industrial level, they ignored the important information of the characteristics of micro enterprises that affect the effective implementation of subsidy policies. In addition, most of the early literatures on the relationship between export and subsidy conducted theoretical and empirical exploration based on the effectiveness of export subsidy policy, which

has been explicitly banned by WTO, so the research on this policy has lost its timeliness. Based on these two considerations, in order to make up for this defect, current scholars began to consider the characteristics of enterprise heterogeneity under the premise of various econometric models to carry out empirical analysis on the large sample of enterprise data in various countries. However, although the theory of heterogeneous firm trade, the theoretical basis of the study on the characteristics of firm heterogeneity, is the latest frontier of international trade theory, it has not been developed for a long time. Therefore, it is rare for the international academia to apply it to the research on the effectiveness of subsidies. However, in a broad sense, no matter what type of subsidy, it belongs to one of the government's policies to encourage enterprises to export. Therefore, the research perspective of relevant literature can be further expanded to analyze the effectiveness of the government's policy to encourage enterprises to export to a country's enterprises by using the data of large samples of micro enterprises.

The second stage is related research based on micro-level data of enterprises. Examples include Alvarez and Crespi (2000), Bernard and Jensen (2004), Volpe Martincus and Carballo (2008), Helmers and Trofimenko (2010), and Marques Helena (2019), Kalafsky Ronald V. and Graves William W (2020), Wawan Dhewanto et al (2021). In recent years, due to the availability of large sample data in China, attention has been paid to the relationship between government subsidies and enterprises' export behavior. Such as Shi Bingzhan

(2012), Yu Jianxun (2012), Su Zhendong and Hong Yujuan and Liu Luyao (2012), Yanfeng Lou and Yezhuang Tian and Kai Wang (2020), Qi Zhen Yu and Yang Si Ying (2021), Deng Ming and Wang Jinbo (2022), Qiao Lu and Fei Junjun (2022), etc. In general, the Chinese government's policies to promote the export of enterprises' products mainly include export credit, export tax rebates, export subsidies, etc. There are still few direct studies on the export behavior of government subsidies to enterprises. In addition, the endogeneity between government subsidies and enterprises' export behavior is also worth noting, which is easy to be ignored in previous literatures, thus reducing the reliability and accuracy of research conclusions. Although Girma et al. (2009) attach great importance to this problem and seek instrumental variable method in Tobit regression to better solve the endogeneity problem of subsidy variables, they cannot solve the "self-selection bias" in the process of enterprises accepting government productive subsidies.

3 Data processing and model setting

3.1 Data sources and processing

The data in this paper are from the survey data of Anhui Province Enterprises in China Industrial Enterprise Database from 1998 to 2011, which is the database of industrial statistics of all state-owned enterprises and non-state-owned industrial legal entities with an annual income of 5 million yuan from their main business. Due to the lack of statistical data on government subsidies, the key explanatory variable in this paper, the sample processing and analysis in

2009 had to be removed from the full-text analysis.

Although the database of Chinese industrial enterprises contains quite a lot of useful information, some samples have errors, omissions and statistical caliber errors, and there are also some biases in the sampling process. For example, some businesses have a total payroll payable of 0, which is generally unlikely. Therefore, as long as one of the following conditions occurs, we will eliminate the sample: Deal with total wages is zero or negative, deal with welfare funds is negative, the paid-in capital is zero or negative, the number of employees is zero or less than 10, the main income or operating revenue or gross industrial output value or industrial added value of total assets or current assets or fixed assets to zero or negative, income, or cost is zero or negative and the other is the enterprise accounting rules or obvious wrong samples.

3.2 Variable selection and description

This paper needs data on export, subsidies, and variables affecting export and subsidies. According to previous empirical studies in relevant literature, variable indicators are selected as follows:

Export: exp indicates whether an enterprise exports and is defined by the "export delivery value" of an enterprise. If the "export delivery value" of an enterprise is greater than 0, it is an exporting enterprise; if the "export delivery value" is 0 or missing, it is a non-exporting enterprise. This variable analyzes the export behavior of enterprises from a qualitative perspective and is one of the performance indicators to measure the export behavior of enterprises. Inexp

represents the export intensity of enterprises, which is measured by the ratio of export delivery value and industrial sales output value of enterprises. This variable analyzes the export behavior of enterprises from a quantitative perspective, and is another performance index to measure the export behavior of enterprises. Subsidy: The dummy variable of subsidy or not is denoted sub, which is defined by the variable of "subsidy income" of enterprises. If it is greater than 0, it is a subsidy enterprise, and other enterprises are non-subsidy enterprises.

Selection of other variables affecting exports and subsidies:(1) Enterprise size(InI). According to the new trade theory, the larger the enterprise scale is, the easier it is to realize the scale economy, and the lower the fixed cost and variable cost input of the enterprise, the more conducive to export. The larger the scale of enterprise production, the greater the impact on the economy, the stronger the lobbying of the government, and thus the easier it is to obtain subsidies. Therefore, firm size becomes a non-negligible factor in exports and subsidies, and we expect that the larger the size, the more able the firm is to export and receive subsidies. This paper uses the natural logarithm of the average number of employees in an enterprise in a year to measure.

(2) Total factor productivity (Inlptfp). Total factor productivity is an important index to measure the production efficiency of enterprises. According to the theory of new-new trade, enterprises with higher production efficiency are more likely to export, and at the same time, enterprises with greater growth space

are more likely to get government subsidies. In order to avoid the endogeneity problem in the calculation process of the traditional Solow residual value method, LP method proposed by Petrin and Levinsohn (2003) is used in this paper. The advantages of this method in measuring TFP have been recognized more and more by the academic community. Total industrial output value is used for output, labor is the annual average number of employees, capital is the average annual net value balance of fixed assets, and intermediate input is the index of "total intermediate input" in the sample base.

- (3) Foreign capital or not (for). Generally speaking, foreign-funded enterprises are export-oriented enterprises with stronger export motivation and easier to export. At the same time, the local government investment competition, foreign-funded enterprises received super national treatment, the more easy to obtain preferential policies, the more easy to obtain government subsidies. In this paper, the ownership type of enterprises is determined based on the actual holding ratio, and then foreign-invested enterprises and enterprises in Hong Kong, Macao and Taiwan are defined as foreign-invested enterprises, while other enterprises are defined as domestic enterprises.
- (4) Whether a state-owned enterprise (state). To be sure, state-owned enterprises are more likely to receive government subsidies, but whether they are more likely to export is debatable. It is necessary to test whether state-owned enterprises have little incentive to participate in exports due to their strong domestic market monopoly power, as Shi argues.

- (5) Per capita wage (Inw). A higher per capita wage indicates a higher level of human capital, which is conducive to promoting the export of enterprises. At the same time, the higher the per capita wage, the lower the export price competitiveness, which is not conducive to export. Measured by the natural logarithm of (total wage payable + total benefit payable)/total number of employees, the annual total wage payable is deflated by the CPI index of the corresponding year (base period is 1998) to obtain its actual value. This variable is an important indicator to measure the human capital intensity of the enterprise.
- (6) Capital intensity (lnk). Governments are also generally more inclined to support capital-intensive firms than labor-intensive ones, so it is easier for capital-intensive firms to receive subsidies. It is expressed by the natural logarithm of the average annual net value balance of fixed assets.
- (7) Financing constraint (finance). The greater the financing constraint, the more difficult it is to overcome the fixed cost and variable cost in the process of export, so the less easy it is to export. The larger the financing constraint is, the easier the government may be to subsidize the enterprise in order to alleviate the financing constraint. In this paper, the interest expense divided by the average annual net fixed asset balance is used to measure the financing constraints faced by the firm.
- (8) R&d enterprise or not (rd). In general, R&D firms produce higher-quality products that are easier to export; For the cultivation of independent innovation

ability, the government is more likely to subsidize R&D enterprises. Whether there is a "research and development fee" index to measure.

(9) New product development intensity (new). The higher the intensity of new product development, the easier it is to obtain government subsidies, the more able it is to participate in export competition, and the greater the survival space of enterprises. Use the ratio of new product value to industrial sales value to measure.

Table 1 Indicator data statistics of variables

	define	Subsidies		Non subsidized		The whole	
variable		enterprises		enterprise		enterprise	
		Number of samples	The average	Number of samples	The average	Number of samples	The average
exp	Export or not	9748	0.321	62869	0.152	72617	0.175
lnexp	Intensity of export	9748	0.134	62869	0.085	72617	0.090
sub	Whether to subsidize virtual	9748	1.000	62869	0.000	72617	0.127
lnl	Enterprise size	9748	5.547	62869	4.723	72617	4.902
lnlptfp	Total factor productivity	9748	6.902	62869	6.024	72617	6.298
for	Foreign capital or not	9748	0.126	62869	0.076	72617	0.079
state	Whether a state- owned enterprise	9748	0.176	62869	0.106	72617	0.112
lnw	Per capita wage	9748	9.325	62869	9.041	72617	9.081
lnk	Capital intensity	9748	9.405	62869	8.203	72617	8.368
finance	Financing constraint	9748	0.221	62869	0.194	72617	0.195
rd	R&d enterprise or not	9748	0.643	62869	0.636	72617	0.627
new	New product development intensity	9322	0.066	63295	0.034	72617	0.038

Note: All units of value are in thousands of dollars.

3.3 Propensity score matching method

From the perspective of facts, on the one hand, the export behavior of enterprises may be the reason for enterprises to obtain government subsidies. For example, the government supports various subsidy policies for enterprises to go global. In this case, the attributes of such enterprises enable enterprises to obtain relevant subsidies. On the other hand, government subsidies may be the reason for enterprises' export decisions or the expansion of export intensity, that is, enterprises with government subsidies can better reduce their export transaction costs, so as to lower the threshold of entering foreign markets or expand their living space. Therefore, it can be seen that there is a certain relationship between government subsidies and enterprises' export behavior, but it cannot be simply believed that the two have an actual causal relationship. In other words, in reality, the causal relationship between government subsidies and enterprises' export behavior may be one-way or two-way. If the OLS method is used to explain this uncertain correlation, there may be endogeneity problem, and the estimation results may be biased.

Next, this paper uses PSM method to deeply reveal the actual causal relationship between the two. Chose PSM method, and there is no direct comparison get subsidies enterprises and due to the difference between businesses get subsidies, subsidies are not randomly assigned to the enterprise, the enterprise get subsidies, mostly export enterprises or enterprises with better performance, these characteristics can not determine

the direct result of subsidies. The key is that we cannot observe whether such firms' export decisions change or export intensity increases before they receive government subsidies, which is called the "counterfactual situation". This paper draws on the PSM method proposed by Heckman et al. (1999) to try to answer whether government subsidies promote the export behavior of industrial enterprises in Anhui Province. The following is a brief description of this approach.

1. Basic assumptions. (1) Conditional Independence Assumption (CIA) means that the decision to choose subsidy or non-subsidy is mutually independent with the export behavior of enterprises after controlling the common influencing factor X, which can be expressed as follows:

$$(Y_0,Y_1) \perp sub_i | X_i$$
 (1)

(2) Common Support Condition refers to that the enterprise propensity score in the treatment group is not higher than the lowest value of the enterprise propensity score in the control group. The way to achieve this condition is to eliminate not only the enterprises in the treatment group whose propensity score is lower than the lowest one in the control group, but also those in the treatment group whose propensity score is higher than the highest one in the control group. To ensure that enterprises in each treatment group can be paired with enterprises in the control group through propensity score, enterprises in each treatment group can be expressed by the formula:

$$0 < \Pr(sub_i = 1 | X_i) < 1$$
 (2)

- (3) Balancing Property Condition refers to the fact that after successful matching, enterprises in the treatment group and the control group have no difference in each variable in the matching variable group. In this paper, That is, there is no difference in firm size, production efficiency, average wage level of employees, capital intensity, financing constraints and other capabilities, and controlling for time and industry dummy variables.
- 2. Basic ideas. When assessing the impact of subsidies on enterprises' export, if a Control Group that is as similar as possible to the Treatment Group receiving subsidies can be found, that is, it is different only in the nature of whether subsidies are granted or not, while other enterprise characteristics remain the same or similar, In this way, it can replace the export behavior of the subsidized enterprises in the non-subsidized situation. However, the difficulty lies in the non-subsidy status of enterprises that cannot receive subsidies. An alternative approach is to establish a treatment group that receives subsidies. Before receiving subsidies, its main characteristics are as similar as possible to those of the control group that does not receive subsidies. After matching, the matching enterprises of the two sample groups are only different in the aspect of receiving subsidies, and the other aspects remain the same or similar. In this way, the control group can be used to simulate the "counterfactual situation" of enterprises in the treatment group to the maximum extent, and then compare the differences of enterprises receiving subsidies before receiving subsidies. Since the change of export behavior of the same enterprise in different states

is compared, it can be confirmed that the change of export behavior is caused by government subsidies, which effectively reduces the sample selective bias problem of OLS. It can be found that the advantage of this method is to avoid "selection bias" as much as possible.

3. Procedure. (1) Probit model was used to estimate propensity score. In the process of finding a control group, a satisfactory matching effect is often not achieved by using only one characteristic. Therefore, PSM uses some special methods to condense multiple characteristics into a single indicator, the Propensity Score, which makes the multiple matching possible. To be specific, first of all, the characteristic variables of an enterprise before receiving subsidies should be considered to synthesize a score, as follows:

$$\Pr(X_i) = \Pr(sub_i = 1 \mid X_i)$$
 (3)

Among them, sub_i is a binary dummy variable, sub_i =1 represents enterprises in the treatment group, sub_i =0 represents enterprises in the control group, and X represents observable enterprise characteristics (matching variable) in the treatment group. If the subsidy received by the enterprise is random, then the binary choice model probit regression is used to estimate, $Pr(sub_i=1|X_i)$ represents the probability that the firm gets subsidies under the condition of X_i .

(2) Measurement of average treatment effect of treatment group and selection of matching method. As for the ith firm, assuming that its propensity score Pr(Xi) was known, the Average Effect of Treatment on the Treated

group (ATT) was:

$$ATT_{i} = \frac{1}{N_{A}} \sum_{i \in A} Y_{A}^{i} - \frac{1}{N_{A}} \sum_{j \in B} \lambda(p_{i}, p_{j}) Y_{B}^{j}$$
(4

Where N_A is the number of enterprises receiving subsidies, A represents the matched treatment group, $Y_A{}^i$ represents the observed result of the ith enterprise in the treatment group, $Y_B{}^j$ represents the observed result of the jth enterprise in the control group, $\lambda(p_i,p_j)$ represents the weight function of p_i and p_j , p_i represents the predicted probability value of enterprise I in the treatment group. p_j represents the predicted probability value of enterprise J in the control group. According to the different matching methods, the choice of weight function is not the same. Gilligan et al. (2007) believe that Kernel matching does not have the problem that invalid standard deviation may occur in NN matching, so this paper also adopts the form of Kernel matching. The expression of weight function is:

$$\lambda(\mathbf{p}_{i}, p_{j}) = G(\frac{p_{j} - p_{i}}{\alpha_{n}}) / \sum_{j \in (sub_{i} = 0)} G(\frac{p_{j} - p_{i}}{\alpha_{n}})$$
(5)

Where, G(•) follows Gaussian normal distribution function, and α_n is the window width parameter.

(3) Finally, the matching variables should be tested for matching balance to check whether the matching method meets the requirements of balance. If it does not, the matching method should be selected again.

3.4 Difference-in-differences model

Difference-in-differences model is a widely used econometric analysis tool in

policy analysis and evaluation. It is a kind of econometric analysis method suitable for estimating the net impact of a certain policy on the target of the policy.

The basic idea of difference-in-differences model, a public policy implementation, such as government subsidies, affected by a certain part of the group in society, while there may not be affected by any other part of the group, or the impact is small, so it can perform as the test object on some kind of "treatment". The exogenous events that change the environment of individuals, manufacturers and cities in the society are called natural experiment or quasi experiment. If a public policy can be regarded as a natural experiment, then there is the treatment group, which is the target of the policy, and the control group, which is the non-target of the policy, which is the non-recipient of the government subsidy.

Although the propensity score matching method can make the enterprise's observable characteristics X as much as possible the same, it cannot control the unobservable factors of the enterprise, such as the enterprise cultural characteristics, etc., so the difference model is introduced to eliminate the influence of unobservable factors. Specifically, it is assumed that there are two periods and a binary time dummy variable T_i is constructed. T_i =0 and T_i =1 represent the two periods before and after the subsidy of enterprise I; D represents whether the enterprise accepts the subsidy; $Inexp_{it}$ represents the export intensity of enterprise I in period T (the logarithm of the export delivery

value of the enterprise). *Inexp*¹ and *Inexp*⁰ represent the export intensity of enterprises with or without subsidies. Therefore, the impact of government subsidies on enterprise export intensity can be expressed in Equation (6):

$$\alpha = E(\ln exp_{ii}^{-1} - \ln exp_{ii}^{-0} \mid D_{ii} = 1) = E(\ln exp_{ii}^{-1} \mid D_{ii} = 1) - E(\ln exp_{ii}^{-0} \mid D_{ii} = 1)$$
 (6)

Where, $E(\ln exp_u^{-1}|D_u=1)$ denotes the export intensity of subsidized enterprises with subsidies, and $E(\ln exp_u^{-0}|D_u=1)$ denotes the export intensity of subsidized enterprises without subsidies. The difficulty in the estimation of equation (6) $E(\ln exp_u^{-0}|D_u=1)$ is that it is unobservable, and the key to the measurement result $E(\ln exp_u^{-0}|D_u=1)$ is the unbiased estimator to be found. Difference-in-differences model provides an idea: If there are enterprises that do not receive government subsidies throughout the sample period, their export intensity can be used to measure the export intensity of subsidized enterprises without receiving subsidies. That is $E(\ln exp_u^{-0}|D_u=1)=E(\ln exp_u^{-0}|D_u=0)$, Equation (6) is transformed into:

$$\alpha = E(\ln exp_{ii}^{1} | D_{ii} = 1) - E(\ln exp_{ii}^{0} | D_{ii} = 0)$$
 (7)

The enterprises receiving subsidies were taken as the treatment group, and the enterprises without subsidies were taken as the control group. The specific estimation equation is set as follows:

$$\ln exp_{it} = b_0 + b_1 D_{it} + b_2 T_{it} + b_3 D_{it} \times T_{it} + \varepsilon_{it}$$
 (8)

Where ε denotes the random disturbance term and $E(\varepsilon_{it})=0$. In Formula (5) For enterprise I in the treatment group, the change of export intensity of the explained variable in the two periods before and after the subsidy is:

$$\Delta lnexp_{i(1)} = \Delta lnexp_i^1 - \Delta lnexp_i^0 = (b_0 + b_1 + b_2 + b_3) - (b_0 + b_2) = b_1 + b_3$$
 (9)

Similarly, when firm I belongs to the control group, the change of export intensity of the explained variable in the two periods is:

$$\Delta lnexp_{i(2)} = \Delta lnexp_i^{\ 1} - \Delta lnexp_i^{\ 0} = (b_0 + b_1) - b_0 = b_1$$
 (10)

Then, the actual effect of the subsidy, that is, the export intensity difference between the treatment group and the control group before and after the subsidy, is:

$$\alpha = \Delta lnexp_{i(1)} - \Delta lnexp_{i(2)} = (b_1 + b_3) - b_1 = b_3$$
 (11)

Thus, b₃ is our difference-of-difference estimator of interest, which measures the true effect of subsidies on the export intensity of firms. If b₃>0, it indicates that the relative increase of export intensity of subsidized enterprises is greater than that of non-subsidized enterprises in the two periods before and after the subsidy. Similarly, the differential model can also be used to measure the change of export decision of subsidy enterprises in the preceding and following periods.

4 Further analysis

4.1 Based on PSM method

According to the processing steps of the PSM method, probit regression analysis should be conducted on all subsidy decision-making factors of the treatment group first, so as to obtain the propensity score. That is, the probability of enterprises receiving government subsidies is estimated according to appropriate matching variables, and the matching conditions are

used to estimate the average treatment effect of the treatment group. Since the probit model is suitable for 0-1 variables, it can only judge the direction of the influence of explanatory variables on the explained variables and cannot give the marginal effect of subsidy decision variables, so it is necessary to further find the marginal effect of each variable. Table 2 presents the estimates of probit regression coefficients and marginal effects and the z-values of the corresponding tests. From the results of regression coefficients and marginal effects, the propensity score of the selected matching variables is reasonable and significant, and the direction of each parameter supports the theoretical hypothesis of this paper.

Table 2 Probit regression results and PSM matching treatment effect

Step 1: Regression results and marginal effects of				Step 2: Estimate the average treatment				
probit model					effect of treatment group			
Explanator -y variables	Coeffi- cient	Z value	Marginal effect	Z value	Treatment effect	OLS	ATT	
lnl	0.183	16.26	0.043	15.99	Treatment group	0.343	0.316	
lnlptfp	0.078	7.35	0.022	8.23	The control group	0.145	0.201	
for	0.165	6.79	0.042	5.92	The gap between	0.198	0.115	
state	0.145	5.76	0.034	3.68	T statistic	31.29	14.68	
lnw	0.314	17.54	0.065	17.58				
lnk	0.082	9.89	0.026	12.36				
finance	0.069	4.98	0.013	5.24				
rd	-0.012	-0.46	-0.006	-0.45				
new	0.225	6.35	0.039	5.28				
constant	-7.443	-45.36						

Among the factors that affect the probability of an enterprise getting government subsidies, the average wage level of employees (LNW) and the

output value intensity of new products (NEW) play a role in promoting government subsidies to a large extent and affecting whether an enterprise can get government subsidies. The coefficient and marginal effect of enterprise size (LNL) and total factor productivity (LNLPTFP) are significantly positive, indicating that enterprises with larger scale and higher production efficiency have higher probability of receiving government subsidies. The coefficients and marginal effects of foreign-funded enterprises (FOR) and state-owned enterprises (State) are significantly positive, indicating that foreign-funded enterprises and state-owned enterprises are more likely to obtain government subsidies. As can be seen from the results of probit marginal effect, the probability of foreign-funded enterprises and state-owned enterprises obtaining government subsidies is 4.2% and 3.4% higher than that of domestic enterprises and non-state-owned enterprises, respectively. The coefficient of capital intensity (LNK) is significantly positive, indicating that enterprises with higher capital intensity have a higher probability of receiving government subsidies. Governments are also generally more inclined to support capitalintensive firms than labor-intensive ones, in line with the expected assumption. From the probit marginal effect results, it can be seen that the probability of receiving government subsidy will increase by 0.026% for every percentage point increase in the capital intensity of a firm. In addition, the estimated value of the enterprise financing constraint parameter is significantly positive, indicating that the larger the enterprise financing constraint is, the easier the

government may be to subsidize it in order to alleviate the financing constraint.

It can be seen from Table 2 that the average ATT difference of treatment effect between the treatment group and the control group after propensity score matching is 11.5%, and the T value is significant, indicating that the export decision of the treatment group and the control group is significantly different, which means that the probability of participating in export of those enterprises receiving government subsidies is higher than that of non-subsidized enterprises on average. That is, after solving the "self-selection" problem, there is no impact effect of 19.8% as shown by OLS. Therefore, this paper believes that the PSM method can more accurately estimate the causal effect of government subsidies on export decisions, which also indicates that the contribution of government subsidies to the export decisions of Anhui industrial enterprises is significant.

The selection of propensity score matching variables and the matching effect need to be further tested for balance. The balance tests for matching treatment and control groups are reported here (Table 3).

There are two indexes to judge whether the selection of matching variables is reasonable and the matching effect. First, the smaller the value of the standard deviation of matching variables after matching, the better the model matching effect is. It is generally believed that as long as the absolute value of standard deviation is less than 20%, it will not cause the failure of matching. Second, when comparing before and after the match the standard deviation of

the variables of the degree of change at the same time, the treatment group and control group match variable mean T test, to further examine the effects of matching the wheat from the chaff, if T test results of two groups of variables have no statistically significant difference, is that match results meet the requirements of matching, on the contrary, if significant differences two sets of variables, Then the matching method must be changed to match again.

Table 3 Step 3: Matching balance test

Match the		Mean value	Mean of	The standard	Standard		
variable		of treatment	control	deviation %	deviation	t	p> t
		group	group		reduction %		
lnl	Before	5.491	4.727	65.9		45.34	0
	After	5.491	5.474	1.5	98.2	0.68	0.662
lnlptfp	Before	6.921	6.239	59.0		41.58	0
	After	6.921	6.912	1.2	97.9	0.48	0.547
for	Before	0.122	0.079	16.4		11.52	0
	After	0.122	0.123	-0.2	98.5	-0.21	0.98
state	Before	0.184	0.103	22.6		18.72	0
	After	0.184	0.210	-7.3	66.2	-3.02	0.002
lnw	Before	9.314	9.029	41.9		26.09	0
	After	9.314	9.316	-0.6	98.4	-0.79	0.701
lnk	Before	9.418	8.205	69.1		51.03	0
	After	9.418	9.405	0.7	97.8	0.41	0.526
finance	Before	0.216	0.195	4.7		2.88	0.01
	After	0.216	0.219	-1.9	51.3	-1.1	0.925
rd	Before	0.604	0.585	3.0		1.93	0.06
	After	0.604	0.591	1.3	45.3	0.93	0.821
new	Before	0.067	0.035	16.7		21.32	0
	After	0.067	0.060	2.0	91.3	0.86	0.336

The results show that before matching, the standard deviation of each matching variable is very large, which indicates the rationality and necessity of PSM matching to a certain extent. After matching, the standard deviations of all matched variables decreased by more than 91% except Finance, RD and State, which decreased by 51.3%, 45.3% and 66.2%. According to the requirements

of whether the standard deviation of the matched variable and the mean of the matched treatment group and the control group have significant differences, on the one hand, it can be seen from the column of standard deviation that the absolute value of the standard deviation of the matched variable is significantly less than 20%, so it can be considered that the selected matching variable is reasonable. On the other hand, by observing the t-test probability values of the matched variables in the last column, it can be seen that most matched variables are significantly different before matching, indicating that there is a systematic difference between subsidized enterprises and non-subsidized enterprises, and not considering these factors will lead to estimation bias. After matching, all matched variables except State could not reject the null hypothesis that there was no significant difference between enterprises in the post-matching treatment group and the control group at the significance level of 10%. It indicates that there is no systematic difference between subsidized enterprises and non-subsidized enterprises in all variables, so the difference in export behavior of enterprises can only be attributed to government subsidies. In this way, matching can make the two groups of enterprises before the subsidy do not have systematic differences in export behavior and other aspects, so as to effectively solve the endogeneity problem. At the same time, it also shows that the matching method selected in this paper is appropriate, and the result of Kernel matching estimation can be trusted. In summary, the results of matching balance test meet the requirements of matching balance.

4.2 Based on difference-in-differences model

In this part, the difference-in-differences model is used to investigate the impact of government subsidies on enterprises' export behavior, so as to compensate for the failure of PSM method to eliminate the influence of unobservable factors.

First, we examine the difference estimation of government subsidies on export decisions. Table 4 reports the result b₃ of the differential estimation with 1998 as the Base Line and other years as the experimental period. b₃ represent different years government subsidies influence on export decisions, combined with figure 1 government subsidies to enterprises to export decisions of double differential dynamic change as a result, it can be seen that before China's accession to the WTO in 2001, the government subsidies for decision-making of enterprise exports have been gradually deepening, is more and more important role for decision of enterprises to export, But 2001 years later, in addition to a higher estimates of the number of double difference results in 2004, the government subsidized exports effect basic is gradually weakening trend, to a certain extent shows that with the development of the enterprise, the market competition gradually thorough, the influence of government subsidies to enterprises to export decisions, though still has certain status, but the key still depends on the strength of the enterprise itself, The role of government subsidies is diminishing. It is noteworthy that there was a temporary increase in the difference estimator in 2008, and then the effect continued to decrease at the margin. It can be seen that government subsidies had a significant effect

on enterprises' export in 2008, which may be due to the temporary and substantial increase in government subsidies, which significantly reduced enterprises' costs, improved the market competitiveness of enterprises' export products, and was conducive to enterprises' further export. However, the fact is not as optimistic as expected. With the relative stabilization of government subsidies since 2008, this effect no longer increases but shows a weakening trend. In 2011, the difference estimator b_3 is only 0.063, indicating that the probability of enterprises in the treatment group making export decisions is 6.3% higher than that in the control group. In other words, government subsidies still have a positive impact on enterprises' export decisions, but this result is much lower than the 11.5% average treatment effect of PSM. From the average difference estimation of the total sample time, it is basically consistent with the estimated result of PSM.

Table 4 Difference-in-differences results of export decision and change of export intensity from 1998 to 2011

year	Export decis	ions	Intensity of expo	N l	
	Difference-in- differences P> t		Difference-in-		- Number
			differences estimation	P> t	of
	estimation b ₃		b_3		samples
1998/1999	0.06*	0.054	0.019	0.339	5484
1998/2000	0.1***	0.002	0.019	0.363	5553
1998/2001	0.145***	0.000	0.042**	0.050	5588
1998/2002	0.143***	0.000	0.069***	0.001	5848
1998/2003	0.117***	0.000	0.033*	0.100	6159
1998/2004	0.161***	0.000	0.096***	0.000	6374
1998/2005	0.131***	0.000	0.071***	0.000	6974
1998/2006	0.094***	0.000	0.034*	0.052	7878
1998/2007	0.065***	0.007	0.028*	0.086	9328
1998/2008	0.078***	0.000	0.031***	0.000	13559
1998/2010	0.068***	0.002	0.029**	0.015	10822
1998/2011	0.063***	0.001	0.027**	0.028	18882

Second, we examine the difference estimation change of government subsidies on the export intensity of enterprises. Conclusion shows that the sample period export intensity changes of the double difference estimation results before the WTO was not significant, after the WTO accession is significantly positive, means the government subsidies to enterprises to export intensity does exist certain promote role, but the promotion effect only after WTO entry, may the reason is that the government subsidies on a smaller scale, Therefore, it cannot overcome the high trade costs in the process of participating in foreign trade before WTO entry, indicating that there is a threshold effect of government subsidies on export intensity under the given condition of trade costs. In addition, the effect of government subsidies on the enhancement of enterprise export intensity is basically consistent with the dynamic trend of its contribution to enterprise export decision, only the contribution magnitude is lower than the latter. Also in 2004 the government subsidy effect to the promotion of enterprise export intensity is highest, the average is higher than 9.6% of government subsidies, also briefly in 2008, then to 2011 the significance level and ratio are decreased, it may be the reason is that the role of government subsidies is to develop the international market, but when enterprises enter the international market, It is no longer government subsidies but market effects that determine the export intensity of enterprises, such as the product characteristics of enterprises themselves, and the contribution of government subsidies gradually decreases.

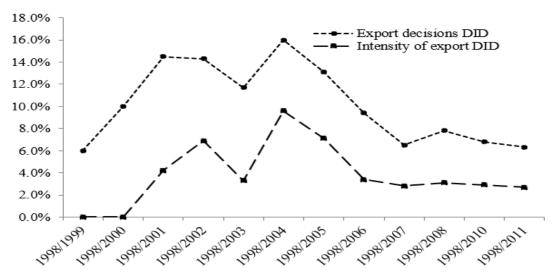


FIG. 1 Dynamic change of enterprises' export decision and the difference-in-differences results of export intensity

Industrial enterprises in Anhui province is small, more international operation time is short, in enterprise management, research and development, production and marketing is still far from international operations needed to request, and as a result of the need of economic backwardness after strategy, have to in their own advantages have not been consolidated before involved in foreign trade, the resulting in the face of the international market competition facing all kinds of trade barriers. The fixed cost of settling into the market and the variable cost of penetration after entering the market cannot overcome the financing constraints and policy restrictions in a timely manner. Under such circumstances, if the government's export promotion policy is properly implemented and enterprises can make reasonable use of such external support according to their own conditions, This kind of policy will effectively help such enterprises to solve the problem of "short board of competence" in the process of internationalization, that is, it can indeed play a role of "timely assistance" to the internationalization growth of such enterprises, so as to expand the export scale of enterprises.

The above conclusion shows that government subsidies can effectively improve the possibility of enterprises' export in the short term, and can also help enterprises to expand export intensity and help enterprises to go out and become bigger and stronger. From this perspective, it is of positive significance. But in the long run, government subsidies to promote enterprise's decisionmaking and export the function of the intensity weakening, especially for the contribution of export intensity of significance level is not stable, the role of government to promote enterprise's export intensity is conditional, and not any time that any enterprise, through the government subsidies intensity increase exports. After an enterprise goes to the international market with the support of subsidies, its sales volume and sustainable growth in the international market mainly depend on its own competitiveness. Therefore, from the policy level, government subsidies should focus on cultivating the sustainable development ability of enterprises, and building the micro foundation for sustainable export growth is the long-term solution.

5 Conclusions and policy implications

In order to analyze whether government subsidies have a positive promoting effect on the export behavior of enterprises in Anhui province, this paper selects the micro panel data of 72617 sample enterprises in Anhui industrial enterprises from 1998 to 2011, and uses PSM method and differential model to analyze the causal relationship between government subsidies and enterprise export

behavior. The main conclusions are as follows:

(1) Statistical analysis shows that in recent years, both the coverage and depth of government subsidies provided to enterprises in Anhui Province have been greatly improved, and the scale of enterprises' export and the number of export enterprises have also been continuously improved; As a province with large labor resources, labor-intensive enterprises are more in line with comparative advantages to make export choices. However, compared with labor-intensive enterprises, enterprises with high capital intensity are more likely to obtain government subsidies. In terms of industry differences, the hightech industry is easier to obtain government subsidies, and the export probability of the high-tech industry is much higher than that of the non-hightech industry. In addition, the probability of manufacturing enterprises receiving subsidies and the proportion of export enterprises are the highest, which is in line with the main characteristics of foreign trade types in Anhui Province and even the whole country. The most prominent manifestation of the difference in the ownership of enterprises: the probability of receiving subsidies of stateowned enterprises and foreign-invested enterprises and the proportion of export enterprises have absolute advantages, more than other types of enterprises. An interesting finding is that although state-owned enterprises are highly likely to receive government subsidies, the proportion of export enterprises is much lower than that of Hong Kong, Macao, Taiwan and foreigninvested enterprises. In addition, corporate enterprises and private enterprises,

as the main components of industrial enterprises in Anhui Province, account for 68.93% of the total number of enterprises, but the proportion of subsidies and exports is relatively weak.

- (2) In order to further investigate the causal relationship between government subsidies and enterprises' export behavior, a counterfactual solution based on propensity score matching was introduced. After selecting appropriate matching variables, probit model was used to estimate the probability of obtaining subsidies as the propensity score of matching reference, and Kernel matching of samples was carried out. The results show that the average ATT difference between the treatment group and the control group is 11.5%, and the T-test has statistical significance, indicating that the export decision of the treatment group and the control group is obviously different, and the government subsidy can bring the expected export promotion effect. This means that those firms that receive government subsidies are, on average, more likely to participate in exports than non-subsidised firms. That is, after solving the "self-selection" problem, there is no impact effect of 19.8% as shown by OLS. Therefore, this paper believes that the PSM method can more accurately estimate the causal effect of government subsidies on export decisions, which also indicates that the contribution of government subsidies to the export decisions of Anhui industrial enterprises is significant.
- (3) Difference-in-differences model is used to investigate the influence of government subsidies on enterprises' export behavior, so as to make up for the

failure of PSM method to eliminate the influence of unobservable factors. On the one hand, it is reflected in the influence of government subsidies on the export decisions of enterprises. Before entering WTO, the contribution of government subsidies to the export decisions of Anhui enterprises was gradually deepening. After entering WTO, the export effect of government subsidies turned to a weakening trend. In 2008, the government stimulus policy showed that the export effect of government subsidies increased temporarily, and then the effect level gradually decreased. On the other hand, the effect of government subsidies on the enhancement of enterprise export intensity is basically consistent with the dynamic trend of its contribution to enterprise export decision, only the contribution magnitude is lower than the latter. In general, government subsidies still have a certain promoting effect on enterprises' export decisions and export intensity, and the test results are in line with the basic conclusion of PSM.

Based on the empirical research conclusions, this paper puts forward the following policy suggestions:

(1) Under the premise of not violating WTO trade rules, actively use government subsidies to promote the export of Anhui enterprises and the expansion of export scale. According to the relevant provisions of the WTO subsidies and countervailing trade subsidies are divided into actionable subsidies and prohibitive subsidies, while the direct export subsidies are typically prohibitive subsidies can no longer be used, but the export tax rebate,

productive subsidies, such as is allowed by the WTO, and its effect on encouraging enterprises to export behavior, from the empirical research was more effective, It can help enterprises reduce export costs and export transaction costs needed to enter the international market, so enterprises should make good use of government subsidies. Due to the existence of market failure, especially for Anhui province as an economically underdeveloped province, the congenital weakness of the market is more prominent, so it is feasible to strengthen the government policy adjustment, through subsidies to realize the expansion of enterprise export and export scale.

(2) We should carefully choose the subsidy object, really pay attention to the export promotion policy of Anhui private enterprises and corporate enterprises, improve the support intensity, and moderately reduce the policy subsidy of "super national treatment" for foreign-funded enterprises. This study shows that corporate enterprises and private enterprises, as the main components of industrial enterprises in Anhui Province, account for 68.93% of the total number of enterprises, but the proportion of subsidies and exports is relatively weak. Existing research shows that the foreign capital enterprise in high degree of industrialization of developed countries, in enterprise management, research and development, production and marketing links all have the comparative advantage, such as government subsidies of marginal revenue has not obvious, if for the introduction of these enterprises with malignant competition in introducing foreign capital, and national wealth to

foreign capital, and not conducive to the development of domestic enterprises, at the same time for the foreign capital enterprise, Government subsidies are not significant either in export or in the expansion of export scale. For domestic enterprises represented by private enterprises and legal persons, it is a wise choice for enterprises, the government and the society to improve the depth and breadth of government subsidies, and it is urgent to change the focus of government subsidies.

(3) Improve the subsidy distribution and distribution rules, pay attention to the optimization of subsidy distribution methods, and improve the efficiency of government subsidies to Anhui enterprises export. First of all, it is necessary to simplify the rule system of government subsidy distribution as far as possible, reduce the participation cost of relevant enterprises to apply for government subsidy, and improve the enthusiasm of these enterprises to apply for government subsidy. Secondly, we should adhere to the open and transparent information and process of government subsidy distribution, so as to ensure that as many enterprises as possible know the relevant government subsidy information, and at the same time, we can strengthen the external supervision and management of the government subsidy distribution process. Third, a strict and effective auditing and supervision system should be formulated and strictly implemented to prevent rent-seeking by officials and collusion between government and enterprises in the process of allocating government subsidies, prevent the waste and abuse of limited public budget funds, and reduce

unnecessary financial costs arising therefrom. So as to guarantee and improve the promotion efficiency of the government subsidy to the enterprise export decision and the enterprise export intensity.

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